

# The Kiribati Gazettes Acts of 2016

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The Kiribati Gazette is an official publication of the Government of Kiribati. Published on a monthly basis through the Communications Unit of the Office of Te Beretitenti, the Kiribati Gazette contains publications of Instruments, Acts, Notices and Proclamations (public and official announcements) from the Government of Kiribati



REPUBLIC OF KIRIBATI (No. 3 of 2016)

Lassent,

Beretitenti 09 09 2016

#### AN ACT TO AMEND THE BROADCASTING AND PUBLICATION AUTHORITY ORDINANCE (CAP. 6A)

Commencement: 2016

MADE by the Maneaba ni Maungatabu and assented to by the Beretitenti

#### Short title

1. This Act may be cited as the Broadcasting and Publications Authority (Amendment) Act 2016.

#### Amendment of section 3.

2. Section 3 of the Broadcasting and Publications Authority Ordinance is amended at subsection (2) by adding a new paragraph after paragraph (b) to read-

"(c) to ensure that programmes or advertisements carrying political views and opinions that are different from those of the Government and not in breach of any provision of this Ordinance are allowed and not unreasonably barred, restricted or delayed."

#### **Explanatory Memorandum**

The Act seeks to provide for a politically balanced broadcasting service which takes into account the different political views and opinions of people in a truly democratic state. This is done by amending section 3 of the Broadcasting and Publications Authority Ordinance. This is part of the ongoing political evolution in Kiribati now recognizing the important roles that the Opposition and other major parties as well as the people supporting such parties play towards a balanced and good governance of Kiribati.

Teburoro Tito MP ( Member for South Tarawa)

## CERTIFICATE OF THE CLERK OF THE MANEABA NI MAUNGATABU

This printed impression of the Broadcast and Publication Authority Act 2016 has been carefully examined by me with the Bill which passed the Maneaba ni Maungatabu on the 7th September 2016 and is found by me to be a true and correctly printed copy of the said Bill.

Eni Tekanene

Clerk of the Maneaba ni Maungatabu

Se Aenber 2015. Clerk of the Maneaba ni Maungatabu



REPUBLIC OF KIRIBATI (No.4 of 2016)

I assent,

Beretitenti 28/09/2016

#### AN ACT TO AMEND THE CONSTITUTION OF KIRIBATI

Commencement:.....

#### MADE by the Maneaba ni Maungatabu and assented to by the Beretitenti

#### Short Title:

1. This Act may be cited as the Constitution (Amendment) Act 2016.

#### **Amendment of Section 40**

- 2. Section 40 of the Constitution, as amended by the Constitution (Amendment Acts (No. 1) 1995 and 2013) is further amended by
  - a) repealing the word "eleven" and substituting the word "twelve",
  - b) repealing the words "and the Attorney General" after the word "Ministers", and
  - c) substituting the comma with a fullstop after the word "Ministers".

#### Amendment of Section 53(1)(c):

3. Section 53(1)(c) of the Constitution is amended by repealing it.

#### Amendment of Section 59(7):

4. Section 59(7) of the Constitution is amended by repealing the words "or Attorney General" at the end of the sentence and substituting the comma with a fullstop.

#### Amendment of Section 113(5):

5. Section 113(5) of the Constitution is amended by repealing the words in the bracket "(if he is not a elected member of the Maneaba)".

#### Amendment of Section 115(2) and 115(3)(c):

- 6. Section 115(2) of the Constitution is amended by repealing the words "or Attorney General" and substituting the comma with a fullstop after the word "Minister".
- 7. Section 115(3)(c) of the Constitution is amended by also repealing the words "or Attorney General" after the word "Minister" and before the word "or".

### Amendment of Schedule 1(2):

8. Schedule 1(2) of the Constitution is amended by repealing the words "and Attorney General" and also repealing the words in the square bracket "[Attorney General]" at the end of the Oath,

### **Purpose of the Act:**

9. The Purpose of this Act is to remove the Attorney General from the Cabinet and Maneaba ni Maungatabu and to make room for the establishment of the Ministry of Justice. It will increase the number of Ministers from 11 to 12.

#### EXPLANATORY MEMORANDUM

This Act amend Sections 40, 53(1)(c), 59(7), 113(5), 115(2), 115(3)(c) and Schedule 1(2) of the Constitution. The Ultimate aim of these amendments is the removal of the Attorney General from membership of the Cabinet and the Maneaba ni Maungatabu; to facilitate the establishment of the Ministry of Justice; and to put the direction of legal policies in the hands of an elected Member of the Maneaba ni Maungatabu, Minister of Justice. The number of Ministers will further increase to 12.

The Office of the Attorney General will remain but as a government official, whose job is to advise on legal matters, but not to be involved in legal policy making. That will free the Attorney General from political bias.

The following related provisions of the Constitution to the Attorney General Position will remain: Section 42; 60; 88; and 117.

Natan Teewe Brechtefeld Attorney General

# CERTIFICATE OF THE CLERK OF THE MANEABA NI MAUNGATABU

This printed impression of the Constitution (Amendment) Act 2016 has been carefully examined by me with the Bill which passed the Maneaba ni Maungatabu on the 8<sup>th</sup> September 2016 and is found by me to be a true and correctly printed copy of the said Bill.

Eni Tekanene Clerk of the Maneaba ni Maungatabu

Published, by exhibition at the Maneaba ni Maungatabu this 2. day of September 2016. Eni Tekanene Clerk of the Maneaba ni Maungatabu



REPUBLIC OF KIRIBATI (No. // of 2016)

I assent,

Beretitenti 3 1 2017

#### AN ACT entitled AN ACT TO AMEND THE EDUCATION ACT 2013

#### Commencement:

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Made by the Maneaba ni Maungatabu and assented to by Te Beretitenti

#### Short Title:

1. This Act may be cited as the Education (Amendment) Act 2016.

#### Interpretation:

- 2. "Principal Act" is the Education Act 2013.
- 3. "Government" refers to the Government of Kiribati.

#### Amendment to Section 11 of the Principal Act:

4. Section 11 is amended by adding a new subsection (3) which reads as follows: "Section 11(3) – Notwithstanding any other provisions in the Principal Act, Government may assist Kiribati Students from Form 4 and up to Form 6, in recognized Kiribati Senior Secondary Schools, who have passed the prescribed national examinations (or their equivalents), with tuition and book allowance."

# **Explanatory Memorandum:**

The purpose of the Bill is to provide the legal basis for Government assistance to students from Form 4 and up to Form 6 in senior secondary schools, in terms of school fees and book allowance.

Hon. Natan Teewe Minister of Justice

# CERTIFICATE OF THE CLERK OF THE MANEABA NI MAUNGATABU

This printed impression of the Education (Amendment) Act 2016 has been carefully examined by me with the Bill which passed the Maneaba ni Maungatabu on the 19th December 2016 and is found by me to be a true and correctly printed copy of the said Bill.

Eni Tekanene Clerk of the Maneaba ni Maungatabu

January 2017. Eni Tekanene Clerk of the Maneaba ni Maungatabu

#### REPUBLIC OF KIRIBATI (No.S of 2016)



I assent, Beretitenti 2017

#### AN ACT entitled LEADERS CODE OF CONDUCT ACT 2016

Commencement: .....

#### PART I PRELIMINARY

MADE by the Maneaba ni Maungatabu and assented to by Te Beretitenti.

#### 1. Short Title:

This Act may be cited as the Leaders Code of Conduct Act 2016.

#### 2. Policy:

The Maneaba ni Maungatabu declares and recognizes the right of the people of Kiribati to a responsible and an ethical government and the obligation of the government to take every step reasonable and necessary to conduct government in accordance with the Constitution and the Laws of Kiribati.

The essence of holding public office is the duty of trust which is attached to the office. Public Office Holders, as Leaders, have the duty to uphold the dignity and independence of their offices, to discharge their duties with a strong sense of commitment to the public interest and to steer clear of decisions that are motivated by self-interest.

#### 3. Interpretation:

"benefit" means any detectible advantage or gain received, other than those received by normal standards of basic courtesy and hospitality.

"bribe" means a transaction in which a person gives or promise to give something of value, or other advantage, to a Leader in order to influence that Leader to act or refrain from acting in the performance of his official duties so as to obtain or retain favor.

"conflict of interest" means that a Leader has an interest in the matter and that his legal or official powers or functions require or enable him to make control or strongly influence decisions relating to that matter.

"custom" means a tradition, practice or usage that is generally accepted as morally binding within the community.

"financial gain" means making a profit or avoiding or reducing a loss.

"gift" means the transfer of something of value without recompense and as a gesture of friendship.

"government agency" include Ministries, Government Departments and all State Owned Enterprises.

"immediate family" include parents, grandparents, spouse, children, grandchildren, brothers and sisters.

"interest in a matter" means a person owns directly or indirectly, property or assets of any kind related to the matter or has a beneficial interest of any kind in that matter.

"leader" include a person who currently hold any of the following positions:

- a) Te Beretitenti;
- b) Kauoman ni Beretitenti;
- c) Minister;
- d) Speaker, Clerk of the Maneaba ni Maungatabu;
- e) Member of the Maneaba ni Maungatabu;
- f) Attorney General, Solicitor General, Director of Public Prosecution;
- g) Chief Justice, Judge, Magistrate, Registrar of Court;

- h) Commissioner of Police;
- i) Mayor, Councillor, Clerk of Local Government;
- j) Administrative Head of a Government Ministry, Agency and State Owned Enterprise (including Board Director);
- k) Constitutional Office Holder, Kiribati High Commissioner or Ambassador, Special Envoy.

"special envoy" is anyone who is appointed by Te Beretitenti to be his special representative to a regional or international meeting or function and can act or perform a function on behalf of Te Beretitenti and the Government of Kiribati.

"violation" of this Code means any conduct that infringes any of the provisions of this Code.

# PART II OBLIGATIONS OF A LEADER

### 4. Respect for the Law:

A Leader must:

- a) respect and uphold the Constitution and all laws and regulations of Kiribati;
- b) respect, support and enforce the decisions of courts and independent tribunals;
- c) disclose any fraud or corruption that he becomes aware of;
- d) not influence, threaten or abuse persons carrying out their lawful duties.

# 5. Respect for the People:

A Leader must:

- a) be honest in his public dealings and must not intentionally mislead the public;
- b) always give priority to his official duties;
- c) perform his public duties without fear, favor or hatred;
- d) conduct himself responsibly, fairly and impartially;
- e) ensure that public facilities are used reasonably for public purposes only;
- f) not use his position and power for his own personal enrichment or gratification;
- g) treat members of the public and other Leaders honestly and fairly with proper regards for their rights and obligations;
- h) not give or obey an illegal order to use force against another citizen;

- i) not hold two or more offices or positions in government and government agencies that entail double pay;
- j) not bring the Government or his office into public disrepute; and
- k) uphold the highest moral standard.

#### 6. Economy and Efficiency:

A leader must:

- a) ensure that public resources are not wasted, abused or used improperly or extravagantly when performing his public duties;
- b) exercise proper diligence, care and attention;
- c) not misuse public funds; and
- d) seek high standards of public duties.

#### 7. Appointments on Merit:

A Leader must:

- a) act fairly in appointing or recommending people to offices and positions for which he has responsibility;
- b) encourage people to participate in Government according to their abilities; and
- c) not use his political influence to interfere with appointments, dismissals, suspensions or promotions of public servants.

#### 8. Gifts:

A Leader:

- a) may give or accept gifts in accordance with custom and practices;
- b) should not accept other benefits, whether financial or otherwise, from any person or group or organization that may entail future favors;
- c) should not accept a bribe.

### 9. Conflicts of Interest:

A Leader who knows, or has reason to suspect that he may face a possible conflict of interest on any matter, must:

- a) declare such possible conflict to the appropriate body or authority; and
- b) not to participate, make a decision or vote in any meeting at which such matter is discussed.

#### **10. Government Contracts:**

A Leader must not be involved at all in the approval process of any commercial contract or agreement with the Government or Government Agency, where that Leader has a personal interest.

#### 11. Annual Statements of Interests:

- a) A Leader must lodge with the Leadership Commission before the end of January every year, a brief written statement of his assets and liabilities, in and outside Kiribati, and that of his immediate family. The statement may include a list of properties and their estimated values.
- b) A Leader who has not filed the annual statement by the required deadline or who filed a false statement is in violation of this Code.

# PART III MACHINERY PROVISIONS

#### 12. Effective Date:

This Code applies to all actions and omissions that occur after it takes effect.

#### 13. Leadership Commission:

- (1) There shall be a Leadership Commission for Kiribati consisting of the Chairperson and 2 other members to be known as the Leadership Commissioners.
- (2) The Leadership Commissioners shall be appointed by Te Beretitenti on the advice of the Cabinet for a term of 3 years. The term of the Leadership Commissioners may only be renewed for another 3 years.
- (3) The names of the Leadership Commissioners shall be tabled in the Maneaba ni Maungatabu at it next following meeting.

#### (4) The Leadership Commissioners shall possess the following qualifications:

- a) Must be at least 50 years old;
- b) Must have good educational background;
- c) Must have not less than 10 years work experience with the Government or Government Agency, at senior management level;
- d) Must have no previous criminal convictions for felony offences;
- e) Must have a good understanding of the law; and
- f) Must have good public standing and reputation.
- (5) The primary functions of the Leadership Commission are:
  - a) to receive complaint against Leaders;
  - b) to investigate alleged violations of this Code;
  - c) to require the evidence of any witness(whether written or oral) to be given on oath or affirmation;
  - d) to summon any person to give evidence or produce relevant documents or things in his possession;
  - e) to report on the outcome of all investigations;
  - f) to educate the public on matters related to this Code, and
  - g) to determine their own rules of procedures.
- (6) The Leadership Commission should provide a report of its investigations, findings and recommendations to the Office of the President for appropriate action. Where the findings involve criminal activities, a copy of the Report shall be provided to the Commissioner of Police for proper criminal investigations and to the Attorney General's Office for their review, and possible prosecution.
- (7) The Leadership Commission shall accord the Leader that is under investigation the right to be heard and to produce evidence in support of his case.
- (8) The Leadership Commission shall provide an annual report of its activities for tabling in the Maneaba ni Maungatabu.
- (9) The Government shall provide the Leadership Commission with an appropriate office space and equipment, an annual operational budget and qualified support staff.

(10) The Leadership Commissioners must be entitled to salary and allowances as prescribed by regulations.

### PART IV INVESTIGATION OF VIOLATIONS

#### **14. Investigation Process:**

- (1) The conduct of a Leader must be investigated and reported upon:
  - a) If the Leadership Commission receives a written complaint from any member of the public who is qualified to vote;
  - b) If the Leadership Commission itself believes the Leader may have committed a violation of this Code.
- (2) The Leadership Commission may resolve that the investigation shall be carried by one or some of the Commissioners, on behalf of the full Commission.
- (3) The Leadership Commission may seek the assistance of relevant Government Departments and Agencies in their investigations.
- (4) If the person bringing the complaint requests in writing that his name not be published, then his name must not be disclosed, unless as may be otherwise permitted or required by an order of the court.
- (5) In carrying out its functions the Leadership Commission must be given access at all convenient times to every paper, minutes, record, contract, book, computer storage facilities and equipment, account or other documents that is in the possession of any organization, body or individual, and that is relevant to the investigation.
- (6) The Leadership Commission may direct any person it considers able to give any information relating to the alleged or suspected violation of this Code to furnish that information or summon that person to appear before the Commission at a specified time and place to be examined on oath or affirmation.
- (7) The Leadership Commission may administer an oath or affirmation to a person appearing as a witness and may examine the witness.

- (8) A witness attending before the Commission has the same privileges and is subject to the same penalties as a witness before the Court.
- (9) The Leadership Commission may decide to terminate an investigation already commenced if it considers the complaint to be trivial, frivolous, vexatious or not made in good faith.

#### 15. Evidence:

Any investigation, hearing or other proceeding under this Code should have regard to the ordinary rules relating to the admissibility of evidence, but may depart from those rules when it deems necessary to achieve a fair and reasonable result.

#### 16. Investigation Report:

The Leadership Commission must provide a copy of its investigation report to the person who made the complaint, the Leader investigated, Te Beretitenti, the relevant authorities, and if the report accuses any named persons of a criminal offence, the Office of the Attorney General.

### PART V PENALTIES

#### **17. Criminal Penalties:**

To the extent that violations of this Code constitute crimes under the Penal Code or otherwise, they shall be punishable as provided therein. Such penalties shall be in addition to the civil and administrative remedies set forth in this Code.

#### 18. Civil and Administrative Remedies:

- (1) If a Leader is found to have violated this Code, the Leadership Commission may find such person to be liable to one or some or all of the following Orders, as may be thought fair and necessary to do justice and restore public confidence:
  - a) Forfeiture of gains;
  - b) Restraining Order;
  - c) Oral or Written warnings or reprimands; and

- d) Suspension or Removal from Office, in accordance with the applicable laws and contract of employment.
- (2) The Leadership Commission may make an order of negative findings.
- (3) (a) If the Report published by the Leadership Commission accuses a Leader of a criminal offence, the Attorney General must consider the Report; may order further criminal investigations by the Police; and may bring a prosecution against that Leader.

(b) The Attorney General cannot bring a prosecution under this section more than twelve(12) months after the Report was published.

(4) (a) A person named in a decision or order made under this Code may appeal to the High Court. The High Court may dismiss the appeal summarily without hearing it, or after hearing the appeal, may make an order upholding, quashing or varying the order or decision.

(b) Appeals against a decision or order are deemed exhausted after two months from the date the decision or order was made.

(5) It is not a defence that the accused was no longer a Leader at the time he was investigated, prosecuted, convicted or sentenced.

#### PART VI OFFENCE

19. Any person who refuse to assist, or cooperate with the work and operations of the Leadership Commission, commit an offence punishable on conviction with the maximum penalty of 6 months or a fine not exceeding \$500.00, or both.

# PART VII REGULATIONS

20. Te Beretitenti, acting in accordance with the advice of the Cabinet, may make regulations for the purpose of giving effect to this Act.

#### **EXPLANATORY MEMORANDUM**

This Act will put in place a Code of Conduct for Leaders. It will support a commitment under the Biketawa Declaration to the principles of good governance whereby the Leaders are required to lead with fairness, transparency and accountability. The Code of Conduct is based on certain ideals and values that are generally acceptable in society and are expected of Leaders.

The Act has Seven Parts. Part I deals with Preliminary matters and include the Interpretation or Definition Section.

Part II sets out the Obligations of a Leader, which include respect to the law and the people; proper use of resources; the need for efficiency; fairness in appointments to employment and official positions; receiving of gifts; conflict of interest and the filing of annual statements of Leaders interest.

Part III covers the Machinery provisions. Of more significance is the establishment, the powers and functions and the operations of the Leadership Commission.

Part IV deals with the investigations of violations of the Code, including acceptable evidence and the preparation and submission of a final report.

Part V is to do with the penalties for violation of the Code and the decision or outcome of the determination of the violation.

Part VI creates a criminal offence and punishment for not assisting or cooperating with the Leadership Commission.

Part VII allows for the making of the required regulations.

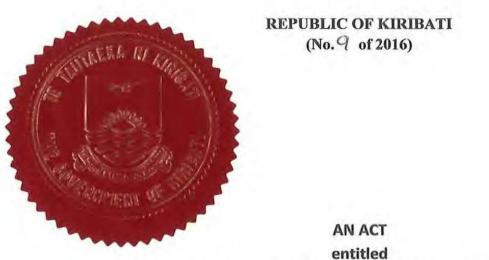
Hon. Natan Teewe Brechtefeld MP Minister of Justice

# CERTIFICATE OF THE CLERK OF THE MANEABA NI MAUNGATABU

This printed impression of the Leaders Code of Conduct Act 2016 has been carefully examined by me with the Bill which passed the Maneaba ni Maungatabu on the 8th December 2016 and is found by me to be a true and correctly printed copy of the said Bill.

# Eni Tekanene Clerk of the Maneaba ni Maungatabu

Published by exhibition at the Maneaba ni Maungatabu this	day	of
Eni Tekanene Clerk of the Maneaba ni Maungatabu		



I assent,

Beretitenti 13/1/2017

# entitled AN ACT TO AMEND THE STATE OWNED ENTERPRISES ACT 2013

Commencement:

MADE by the Maneaba ni Maungatabu and assented to by Te Beretitenti.

#### Short Title:

1. This Act may be cited as the State Owned Enterprises(Amendment) Act 2016.

#### Interpretation:

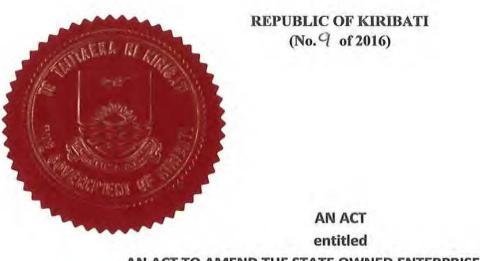
2. "Principal Act" means the State Owned Enterprises Act 2013.

#### Amendment to Section 17:

3. Section 17(3) of the Principal Act is hereby amended by repealing the whole provision and substituting it as follows:

"Section 17(3)(a) – No more than one employee of a Ministry or Government Department is eligible to hold office as a Director of a State Owned Enterprises, if that Ministry or Department is accountable to the responsible Minister, other than the Minister of Finance.

Section 17(3)(b) – For the purpose of this section, Government Department includes a State Owned Enterprise that is accountable to the responsible Minister, other than the Minister of Finance."



Beretitenti 13/1/2017

I assent,

# AN ACT TO AMEND THE STATE OWNED ENTERPRISES ACT 2013

Commencement:

MADE by the Maneaba ni Maungatabu and assented to by Te Beretitenti.

#### Short Title:

1. This Act may be cited as the State Owned Enterprises(Amendment) Act 2016.

Interpretation:

2. "Principal Act" means the State Owned Enterprises Act 2013.

#### Amendment to Section 17:

3. Section 17(3) of the Principal Act is hereby amended by repealing the whole provision and substituting it as follows:

"Section 17(3)(a) - No more than one employee of a Ministry or Government Department is eligible to hold office as a Director of a State Owned Enterprises, if that Ministry or Department is accountable to the responsible Minister, other than the Minister of Finance.

Section 17(3)(b) - For the purpose of this section, Government Department includes a State Owned Enterprise that is accountable to the responsible Minister, other than the Minister of Finance."

# **Explanatory Memorandum**

The Act seeks to amend section 17(3) of the principal Act. The Act itself has set out standard mechanism as to the appointment of directors which will ensure that the directors so appointed are fit and proper persons to hold office. However, the Government admits that the relationship between the concern Ministry other than the Ministry of Finance with the SOE was treated as a secondary matter. having no employee as a member to the Board from the concern Ministry or department other than the Finance does pose some administrative issues. Reporting and accountability directly to the concerned Ministry are some of them.

The Amendment is necessary to ensure that the concern Minister responsible other than the Minister of Finance has a much closer but minimal relationship with the Board to allow government policies to be carried out by the SOE smoothly and responsibly. At the same time, the amendment will allow for the concern Minister to be more accountable with the performance of the SOE as require under the Act.

Paragraph (a) of the amendment seeks to restrict a maximum of one employee of a Ministry or government department that is accountable to the Minister other than the Minister of Finance to be eligible to hold office as director to an SOE that is accountable to the said Ministry.

Paragraph (b) on the other hand, seeks to allow the definition of "Government department" to include SOE that are accountable to the responsible Minister other than the Minister of Finance. The Inclusive makes it difficult for the Minister to appoint an employee from the said SOE to another accountable SOE

Hon. Natan Tewee Minister of Justice

# CERTIFICATE OF THE CLERK OF THE MANEABA NI MAUNGATABU

This printed impression of the State Owned Enterprises(Amendment) Act 2016 has been carefully examined by me with the Bill which passed the Maneaba ni Maungatabu on the 13th December 2016 and is found by me to be a true and correctly printed copy of the said Bill.

# Eni Tekanene Clerk of the Maneaba ni Maungatabu

> Eni Tekanene Clerk of the Maneaba ni Maungatabu